

Office of the Governor of Guahan

P.O. Box 2950 Hagåtña, GU 96932 Tel: (671) 472-8931 • Fax: (671) 477-4826 • Email: governor@guam.gov

Felix P. Camacho Governor

Michael W. Cruz, M.D. Lieutenant Governor

> The Honorable Judith T. Won Pat, Ed.D. Speaker *Mina' Trenta Na Liheslaturan Guahan* 155 Hessler Street Hagåtña, Guam 96910

Office of the Speaker Judith T. Won Pat. Ed. 2 Date Time\_ lopn Received by 2 9 OCT 1 1 2010 -36-10-0827

Dear Speaker Won Pat:

Transmitted herewith is Substitute Bill 345-30 (LS) "AN ACT TO ADD A NEW ARTICLE 2 TO CHAPTER 30 OF TITLE 5, GUAM CODE ANNOTATED, RELATIVE TO AUTHORIZING THE OFFICE OF THE ATTORNEY GENERAL TO RECOVER COSTS ASSOCIATED WITH PROVIDING STATUTORILY MANDATED LEGAL SERVICES TO AGENCIES AND PROGRAMS THAT ARE NOT SUPPORTED BY THE TAX-BASE OF THE GOVERNMENT OF GUAM," which I signed into law on August 28, 2010 as Public Law 30-188.

The legislation authorizes the office of the Attorney General ("OAG") to recover costs for providing mandated legal services to autonomous government agencies and other agencies not funded by the General Fund. This ability to recover the costs would enable the OAG to manage its mandates. However, the legislation sets a flat rate of \$200.00 per hour rather than establish a maximum rate of \$200.00 per hour. Law firms charge agencies a rate of \$150-\$300 per hour. The salaries of senior attorneys at the OAG range around \$40.00 per hour. Attorney salaries and benefits, support staff and other costs would still be lower than private firms. Thus, the OAG will receive a profit at the expense of government agencies that charge a rate to the people of Guahan for the services provided, which is inconsistent with the law's authorization to reimburse costs. Therefore, I request §30202 of Section 1 be amended to read as follows:

"The Office of the Attorney General is authorized to bill and recover from agencies, autonomous and semi-autonomous instrumentalities and public corporations of the government of *Guahan* its legal services and related costs (1) for the review of contracts where public law and/or federal law require the review and approval of the Attorney General as to form and legality; and (2) for its legal services and costs involving related administrative hearings or litigation and review of the procedures, documents and instruments relating to the requirements of Title 5 GCA §5150; provided that for both (1) and (2) the sources of funding for the contract

or procurement, or for reimbursing the legal services and costs of the Office of the Attorney General, are not the General Fund or a Special Fund of the government of Guahan line agencies. The billable hourly rate of the Office of the Attorney General for recovery of its legal services and costs shall <u>be not exceed</u> Two Hundred Dollars (\$200.00) per hour."

Sinseru yan Magåhet,

**FELIX P. CAMACHO** *I Maga'låhen Guahan* Governor of Guahan

Attachment: copy of Bill

# I MINA'TRENTA NA LIHESLATURAN GUÅHAN 2010 (SECOND) Regular Session

### **CERTIFICATION OF PASSAGE OF AN ACT TO I MAGA'LAHEN GUÅHAN**

This is to certify that Substitute Bill No. 345-30 (LS), "AN ACT TO *ADD* A NEW ARTICLE 2 TO CHAPTER 30 OF TITLE 5, GUAM CODE ANNOTATED, RELATIVE TO AUTHORIZING THE OFFICE OF THE ATTORNEY GENERAL TO RECOVER COSTS ASSOCIATED WITH PROVIDING STATUTORILY MANDATED LEGAL SERVICES TO AGENCIES AND PROGRAMS THAT ARE NOT SUPPORTED BY THE TAX-BASE OF THE GOVERNMENT OF GUAM", was on the 16<sup>th</sup> day of August, 2010, duly and regularly passed.

17th

Judith T. Won Pat, Ed. D. Speaker

Attesteld

Tha Rose Muña Barnes Legislative Secretary

 $\underline{4:40}$  o'clock  $\underline{P}$ .M.

This Act was received by *I Maga'lahen Guåhan* this \_\_\_\_

\_\_\_\_\_ day of \_\_\_\_\_\_, 2010, at

Assistant/Staff Office Maga'lahi's Office

FELIX P. CAMACHO

I Maga'lahen Guåhan AUG 28 2010

Date:

Public Law No. **P.L. 30–188** 

### *I MINA'TRENTA NA LIHESLATURAN GUÅHAN* 2010 (SECOND) Regular Session

· ·

#### Bill No. 345-30 (LS)

As substituted by the Committee on Appropriations, Taxation, Banking, Insurance Retirement & Land, and amended on the Floor.

Introduced by:

Telo Taitague B. J.F. Cruz <u>Adolpho B. Palacios, Sr.</u> T. C. Ada V. Anthony Ada F. B. Aguon, Jr. F. F. Blas, Jr. E. J.B. Calvo J. V. Espaldon Judith P. Guthertz, DPA T. R. Muña Barnes v. c. pangelinan R. J. Respicio Ray Tenorio Judith T. Won Pat, Ed.D.

## AN ACT TO *ADD* A NEW ARTICLE 2 TO CHAPTER 30 OF TITLE 5, GUAM CODE ANNOTATED, RELATIVE TO AUTHORIZING THE OFFICE OF THE ATTORNEY GENERAL TO RECOVER COSTS ASSOCIATED WITH PROVIDING STATUTORILY MANDATED LEGAL SERVICES TO AGENCIES AND PROGRAMS THAT ARE NOT SUPPORTED BY THE TAX-BASE OF THE GOVERNMENT OF GUAM.

### **1 BE IT ENACTED BY THE PEOPLE OF GUAM:**

2 Section 1. A new Article 2 is *added* to Chapter 30 of Title 5, Guam Code

3 Annotated, to read as follows:

- **"Article 2** 1 2 Legal Fees and Costs for Certain Non-General Fund/ Special Fund 3 **Supported Activities** Legislative Findings and Intent. 4 **§30201**. I Liheslaturan 5 Guåhan finds that the operations of the Attorney General's Office are 6 fiscally supported by the revenues of the General Fund and the various 7 special funds of the government of Guam. As such, the Attorney General is expected to provide legal services to those agencies that also are fiscally 8 9 supported by the tax-base of the government of Guam. Public law and federal law also place mandates on the Office of the Attorney General that 10 11 include (1) review of all contracts, including those originating from agencies 12 that are fiscally autonomous from the tax-base of the government of Guam; (2) review of contracts that are funded by federal sources; and (3) most 13 14 recently, review of all procurement documents where the cost of the procurement is expected to exceed Five Hundred Thousand Dollars 15 16 (\$500,000).
- 17 *I Liheslatura* further finds that such mandates *do not* constitute a need for the Office of the Attorney General to dedicate an attorney to each 18 19 autonomous agency or federal program to fulfill the Office's statutory obligations to those agencies and programs but, rather, maintain a pool of 20 staff attorneys to perform such reviews as the need arises. I Liheslatura 21 further finds that the ability to maintain such a pool of qualified attorneys or 22 23 solicitors is contingent upon the Office of the Attorney General to cover the cost of salaries and overhead for these additional attorneys or solicitors. 24
- *I Liheslatura* further finds that the private practice of law provides a
   business model that may be utilized by the Office of the Attorney General to
   recover the cost of providing statutorily mandated services for agencies and

programs that are *not* supported by the tax-base of the government of Guam. This model includes *billable hours* for legal services and *legal cost* billing for definable external expenses, such as postage, copying, notary fees and process service. In recent hearings before *I Liheslaturan Guåhan*, witnesses have testified that private law firms currently bill their clients from Two Hundred Dollars (\$200) to Three Hundred Fifty Dollars (\$350) per hour.

د ۲

It is the intent of *I Liheslatura* to provide the Office of the Attorney General with the means to recover the cost of providing statutorily mandated services to agencies and programs that are *not* funded by the General Fund and Special Fund revenues of the government of Guam.

7

8

9

10

11 §30202. Legal Fees for Certain Non-General Fund/ Special Fund Supported Activities. The Office of the Attorney General is authorized to 12 13 bill and recover from agencies, autonomous and semi-autonomous instrumentalities and public corporations of the government of Guam its 14 15 legal services and *related costs* (1) for the review of contracts where public 16 law and/or federal law require the review and approval of the Attorney General as to form and legality; and (2) for its legal services and costs 17 involving related administrative hearings or litigation and review of the 18 19 procedures, documents and instruments relating to the requirements of Title 5 GCA §5150; provided that for both (1) and (2) the sources of funding for 20 21 the contract or procurement, or for reimbursing the legal services and costs 22 of the Office of the Attorney General, are *not* the General Fund or a Special Fund of the government of Guam line agencies. The billable hourly rate of 23 the Office of the Attorney General for recovery of its legal services and costs 24 25 shall be Two Hundred Dollars (\$200.00) per hour.

26 §30203. Legal Services and Related Costs. The Office of the
27 Attorney General is authorized to bill agencies for the actual costs related to

the legal services rendered under the provisions of §30202 of this Article.
Such legal services and costs include, but are *not* limited to, work conducted
by the staff of the Office of the Attorney General, such as an attorney,
paralegal, legal secretary and/or investigator, as well as postage, copying and
reproduction charges, transcription, notary fees, process service and other
actual costs necessary in performing the tasks required by the provisions of
§30202 of this Article.

.

.

\*

8 **§30204**. Agency Obligation. An agency or autonomous or semi-9 autonomous instrumentality or public corporation of the government of 10 Guam billed pursuant to this Article by the Attorney General shall make 11 payments within sixty (60) days after receipt of the invoice. The Attorney 12 General each autonomous and agency or or semi-autonomous instrumentality or public corporation of the government of Guam may create 13 14 a Memorandum of Understanding (MOU) or Memorandum of Agreement 15 (MOA) to govern the relationship created by this Article.

16 Special Fund Created. Notwithstanding any law to the **§30205**. 17 contrary, there *shall* be established a fund called "The Office of the Attorney 18 General Special Fund" (the Fund). The Fund shall be maintained separate 19 and apart from other funds of the government of Guam by the Department of 20 Administration. All funds generated under this Article shall be deposited into the Fund. The Fund shall be used by the Attorney General for the 21 reimbursement or recovery of the costs of its legal services and other related 22 23 costs, including, but *not* limited to, funding the employment and assignment of an assistant attorney general and other staff to an agency, autonomous or 24 semi-autonomous instrumentality or public corporation of the government of 25 26 Guam. The Fund *shall not* be subject to *I Maga'lahi's* transfer authority, 27 and any lapses in the Fund will carry over into the next fiscal year."

4